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Pastoral Policy Seminar
for the
Government of Ethiopia

SEMINAR AGENDA

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Day 1 Monday 4 December

Introduction to Pastoral Policy and Policy Process

9:00 – 9:30

INAUGURAL SESSION

Opening Remarks by Professor Ian Scoones

9:30 – 10:30

KEYNOTE SPEECH PATHS TO GOOD PASTORAL POLICY

Presenter: **Professor Jeremy Swift** specialises in the development of pastoral economies in Africa, the Middle East and Central Asia. His particular interests include poverty, famine, land tenure and pastoral governance.

Session Summary: Pastoral policy-making has lagged far behind other policy domains mainly because pastoralism has been widely misunderstood and ignored by policy-makers. Pastoralists' own economic and social strategies have often been considered irrational, and in need of radical change. This opening session of the seminar will look at key aspects of pastoral policy and open the debate - to be explored in detail during the rest of the seminar - about what policies might be appropriate, feasible and effective.

10:30 – 11:00

Coffee Break

11:00 – 12:30

SESSION I SCENARIO ANALYSIS AS A TOOL FOR POLICY DEVELOPMENT IN THE UK AND EUROPE

Presenter: **Professor Peter Midmore** is Professor of Applied Economics at the University of Wales, Aberystwyth. He specialises in the analysis of rural and regional policy, and recent work includes assessment of the employment impact of Common Agricultural Policy reform, advising the Welsh Assembly Government on the medium term future for agriculture and the countryside, and modelling the economic interdependence of National Parks with the wider economy.

Session Summary: Scenario analysis is a means of exploring possible futures to facilitate the policy process. Originally developed to support military and business planning, it has more recently become used for government policy development. This session will outline the stages of the technique and describe how it was used for planning hill farming in Wales and for reforming the rural development policy element of the EU's Common Agricultural Policy.

12:30 – 13:30

Lunch

13:30 – 17:00

**SESSION II
NATIONAL POLICY FOR THE SUSTAINABLE
DEVELOPMENT OF THE ARID AND SEMI-ARID
LANDS OF KENYA**

Presenters: **Mr. Mike Wekesa** is a senior consultant with Kesarine & Associates, a consultancy firm working in the Greater Horn of Africa, Eastern and Southern Africa. He has considerable experience in pastoral livelihood systems, drought/conflict management, social protection and food security issues. He has published several papers.

Session Summary: The session will capture discussions on the arid and semi-arid lands policy development process that will cover the objectives of the policy, the vision for arid and semi-arid areas of Kenya, the opportunities that exist and the major constraints. The discussions will also cover key policy sectors as envisaged by the stakeholders and its financial implications on the Government of Kenya. The second part of the session will describe the contents of the policy and its justification.

Day 2 Tuesday 5 December

Policy Process in Ethiopia

9:00 – 17:00*

SESSION III UNDERSTANDING POLICY PROCESSES

Presenter:

Professor Ian Scoones is a fellow at the Institute of Development Studies. He is an agricultural ecologist by original training, and currently works on institutional and policy issues surrounding agriculture and natural resource management in Africa. He has worked extensively on pastoral development and policy processes, including in Ethiopia. His books include: *Rangelands at Disequilibrium*, *Living with Uncertainty: new directions for pastoral development in Africa*, and *Understanding Policy Processes: Cases from Africa*.

Session Summary:

Through a workshop process, this session will explore what is policy and how it changes. The session will start with an overview of some key concepts then move to a reflection on past policy frameworks for pastoral development in Ethiopia. Using a case study from the UK, we will then examine how actors and interests interact in policy change. Finally we will reflect on policy change processes in the Ethiopian setting, identifying key features. To conclude we will reflect on what makes a 'good policy' and how change processes can be facilitated.

* The day-long session will include coffee breaks and lunch at the usual times.

Day 3 Wednesday 6 December

Vulnerability; The Human Development Framework; Markets and Livelihoods

9:00 – 10:30	SESSION IV REPORT ON THE IDS STUDY, VULNERABLE LIVELIHOODS IN SOMALI REGION, ETHIOPIA
<i>Presenter:</i>	Patta Scott-Villiers is Programme Coordinator for the UNOCHA Pastoralist Communication Initiative and member of the faculty at the Institute of Development Studies. A social scientist, she works on issues of governance and communication.
<i>Session Summary:</i>	The session will provide a brief overview of the main findings of the study led by Dr. Stephen Devereux that looked at the workings of livelihoods in the Somali Region. It will consider the connections found by Dr. Devereux between the different livelihoods systems of pastoralism, agro-pastoralism, farming, urban activities and trade and the connections between the social, political and environmental forces operating within the Region. It points to key areas of vulnerability.
10:30 – 11:00	Coffee Break
11:00 – 12:30	SESSION V HUMAN DEVELOPMENT - A FRAME FOR ANALYSIS AND EXPLORING POLICY OPTIONS
<i>Presenter:</i>	Sir Richard Jolly is a development economist. From 1996-2000 he was Special Coordinator of UNDP's Human Development Report, from 1982-95 Deputy Executive Director of UNICEF and from 1972-81 Director of IDS. He has worked in many countries, including briefly in Ethiopia where he spent part of his honeymoon in Axum.
<i>Session Summary:</i>	This session will present human development as a frame for national policy. The topics covered in the session will include what human development is and what it is not, key issues in relation to pastoralist lives and livelihoods, and how to involve pastoralists in developing a human development analysis.
12:30 – 13:30	Lunch

13:30 – 17:00

**SESSION VI
CONNECTING MARKETS AND LIVELIHOODS**

Presenter:

Dr. Stephen Anderson specializes in institutional facilitation and reform and has experience in the management of livelihood/food security programs including disaster preparedness and recovery. He currently works at the policy level looking at the link between assessments and decision making for the UN World Food Programme. He has also worked extensively with the Government of Ethiopia on food aid monitoring systems; on government/donor relations and resource mobilization; and on the setting up of a national strategic emergency cash fund. Most recently, he facilitated the multi-agency Productive Safety Nets process in Ethiopia.

Session Summary:

There is an increasing amount of new thought and experimentation about how to use market systems to develop new models that link the poor to markets for the benefit of all involved in the market chain (producers, traders, and consumers). This approach requires an understanding of the poor in their roles as entrepreneurs, employees or consumers and how their livelihoods are linked to market systems. It also requires an enabling environment that can accelerate pro-poor growth by improving outcomes for the poor. This session will examine the theory and practice of Markets for the Poor with recent examples from various countries including Ethiopia.

Day 4 Thursday 7 December

Democracy and Citizenship; Animal Health Services

9:00 – 12:30

SESSION VII DEEPENING DEMOCRACY THROUGH CITIZEN ENGAGEMENT

Presenter: **Professor John Gaventa** is a political sociologist with over 25 years experience of research, training and practice in participation and development in both North and South. He has written widely on issues of participation, power and citizenship. He is a member of the Power, Participation and Social Change Team at the Institute of Development Studies, and Director of the Development Research Centre on Citizenship, Participation and Accountability.

Session Summary: What do we mean by democracy? What is the role of citizens and of citizen engagement in building and strengthening democratic institutions and processes. In recent years, in both 'mature' and 'developing' democracies, there have been debates about what we mean by democracy, and about how to extend the meanings and substance of democratic participation. This session will look at some of the many ways that democracy can be envisioned and constructed, beginning with the often overlooked step of considering the unique values of a country that can underpin a democracy-building process. In addition, the session will outline some practical ways of engaging citizens in democracy, including in the policy processes.

12:30 – 13:30

Lunch

13:30 – 17:00

SESSION VIII LIVESTOCK TRADE AND ANIMAL HEALTH

Presenter: **Professor David Leonard** is a Professorial Fellow at the IDS, specializing in the delivery of public services to rural populations in Africa. He began work on the continent in 1963, has lived over a dozen years in four of its countries and has done short-term work in another 17. He is known for his work on the organization of veterinary services, human health care, agricultural extension and higher education, as well as on the political economy of rural development.

Session Summary: The long-term viability of pastoralist production depends on satisfying urban consumer populations that the meat is safe to eat. Pastoralist animals generally are resilient in the face of most diseases, so their need for curative animal health care is more limited than those of sedentary, highland producers. Instead the greatest challenge at the moment is convincing Middle Eastern states that pastoralist animals meet minimum international health and safety standards, which in turn depends on the creation of a viable system of disease surveillance and control. Meeting this challenge will require considerable ingenuity and international cooperation.

Day 5 Friday 8 December

Security and Development

9:00 – 9:30

Welcome remarks by **Lawrence Haddad**
Director of the Institute of Development Studies

9:30 – 12:30

SESSION IX
DOES DEVELOPMENT PROVIDE A CURE FOR
VIOLENT CONFLICT?

Presenter:

Dr. Christopher Cramer is Senior Lecturer in Political Economy, Dept of Development Studies, School of Oriental and African Studies. His recent research interests include the political economy of violence (and of post-conflict reconstruction) and rural labour markets in Sub-Saharan Africa. His recent publications include *Civil War is Not a Stupid Thing: Accounting for Violence in Developing Countries* and (co-authored with John Sender and Carlos Oya) “Women Working for Wages: Putting Flesh on the Bones of a Rural Labour Market Survey in Mozambique” (*Journal of Southern African Studies*, June 2006).

Session Summary:

In the past fifteen years or so scholars of ‘development studies’ have become increasingly interested in the linkages between violence and the challenges and experiences of development. The view that economic development will bring about peace is quite widespread and assumes that violence is a function of ‘backwardness’ or ‘under-development’. This talk will give an overview of some of the main themes and debates in the conflict/development field. It will explore arguments about the economic rationality of violence, arguments about the effects of development in (sometimes) promoting violence, and about the relationship between natural resources (their scarcity or their abundance) and violent conflict. If development can bring more peace, what are the mechanism and policies through which this might work?

12:30 – 13:30

Lunch

13:30 – 17:00

SESSION X
CONSOLIDATION AND REVIEW SESSION

Presenters:

Professor Ian Scoones and Patta Scott-Villiers

Session Summary:

This session will review the key elements of understanding generated during the first week of the seminar and allow for discussion of the major issues identified by the participants.

Day 6 Monday 11 December

Governance and Revenue; Decentralisation

9:00 – 12:30	SESSION XI TAXATION AND GOVERNANCE
Presenters:	Professor Mick Moore is a political economist working on institutional and political aspects of development; the causes of 'good' and 'bad' government; the effects of government revenue sources on governance; and the relationship between politics and private enterprise in poor countries. He is also the Director for Development Research Centre for the Future State.
Session Summary:	This session will look at how establishing consensual taxation practices can be a practical route to improving governance. While there are important technical and economic issues to consider when designing a tax policy, there can also be significant political consequences. The session will look at the potential democratic impacts of how much a state gathers, how it distributes the tax burden and how taxes are assessed and collected. Furthermore, the session will look at how answering such questions through a process of revenue bargaining can itself be a tool for promoting good governance.
12:30 – 13:30	Lunch
13:30 – 17:00	SESSION XII MOBILITY AND DECENTRALISATION IN WEST AFRICA
Presenters:	Dr. André Marty is a French sociologist (Doctor in sociology of development) and has been working in Sahel pastoral and agro-pastoral areas for forty years (mainly in Niger, Mali, Chad). He is now working for the Institut de Recherche et d'Applications des Methodes de Development as a consultant, based in Montpellier, France.
Session Summary:	The session will focus on human and cattle mobility in a context of decentralization in West Africa. Dr. Marty will speak about how Sahel countries include the issue of mobility in their process of decentralization. Through historical background regarding administrative management of pastoral areas and precise examples, he will explain the way this process works in West Africa. He will raise the issues of: relationship between decentralized administration, people and customary institutions; taxation and decentralization (who pays taxes and for which kind of services); resource management; pastoral economy and decentralization.

Day 7 Tuesday 12 December

Decentralisation; Trade

9:00 – 12:30

SESSION XIII DECENTRALISATION, GOVERNANCE AND DEVELOPMENT

Presenter:

Professor James Manor is a Fellow of the IDS who specialises in governance and state-society relations. His recent work has focused on civil society and governance; democratic decentralization in a diversity of systems; and the editing of two volumes on politics, economic development and state-society relations in East and Southeast Asia. He has previously taught at Yale, Harvard, London and Leicester Universities.

Session Summary:

This session will look at recent experiments in many developing countries with different types of decentralisation. It will consider administrative, fiscal and democratic decentralisation. It will consider federalism (one form of decentralisation), but also the transfer of power, funds and administrative personnel to much lower levels in political systems. It will explore the implications of these different types of decentralisation for governance and for development.

12:30 – 13:30

Lunch

13:30 – 17:00

SESSION XIV PASTORAL TRADE AND ECONOMY

Presenters:

Professor Peter Little is chair and professor of the Department of Anthropology at the University of Kentucky and has more than two decades of experience doing field research and writing on East Africa, including comparative research on social change, development, and globalization with a focus on pastoralists. He currently participates in three interdisciplinary research programs with other social and natural scientists and with several graduate students in Africa and the US.

Session Summary:

This session will discuss the important policy dimensions of livestock trade and other key commodity trade in pastoral areas. It will address several trade-related issues, including: the role of market organizations and institutions (private and government); the effects of regulations and macro policy on market activities; cross-border trade and exports; the 'multiplier' effects (regional and national) of livestock trade; links between pastoral trade and food security; possible roles of livestock markets during emergency (droughts) and recovery periods; informational needs for improved pastoral marketing systems; and 'non-traditional,' alternative market opportunities for pastoralists.

Day 8 Wednesday 13 December

Pastoral Ecology; Policy Scenarios

9:00 – 12:30

SESSION XV PASTORAL RANGE ECOLOGY

Presenter:

Professor Katherine Homewood is Professor and Head of Department in Anthropology at University College, London. Her Human Ecology Research group integrates natural and social sciences approaches to conservation/development interactions, particularly in sub-Saharan Africa, and she edited their 2005 volume on Local Livelihoods And Rural Resources in Africa. She has specialised on land use, livelihoods change and wildlife conservation in East African rangelands, and publishes on this in both natural and social sciences journals. Her forthcoming book deals with the Ecology of African pastoralist societies and she is co-editing a volume on Livelihoods and Land use change in Maasailand. She has directed several European Union- and DFID-funded international collaborative research programmes in East and West Africa and supervised 22 PhD students working in a dozen African countries.

Session Summary:

Building on basic patterns of rainfall, plant growth and animal biomass in drylands, this session will compare conventional equilibrium thinking with disequilibrium models in understanding and managing arid and semi-arid ecosystems. It looks at the implications for pastoral production and socio-economic systems of the contrasting policies that result. Examples from across African rangelands illustrate pastoral strategies for dealing with unpredictable variation within and between years, and for making the most of the arid, less productive hinterlands around limited key resources of permanent water and fertile soil.

12:30 – 13:30

Lunch

13:30 – 17:00

SESSION XVI SCENARIOS AND WRITING: INTRODUCTION

Presenter:

Professor Ian Scoones

Session Summary:

Lasting for the remainder of the seminar, this workshop will pick up on previous sessions and aims to examine a limited number of future scenarios for pastoral development in Ethiopia. This process will be led by participants with the aim of producing a list of scenarios for the future of pastoral areas in Ethiopia. These will be evaluated against different criteria of policy purpose and outcome. Through the examination of available data on contexts and trends and the assessment of different drivers of change, the group will explore the complementarities and trade-offs between different scenarios. The workshop will involve group work as well as general discussion and will be assisted by feedback from an 'expert panel'.

Day 9 Thursday 14 December

Policy Scenarios

9:00 – 12:30	SESSION XVII SCENARIOS AND WRITING: GROUP WORK
12:30 – 13:30	Lunch
13:30 – 17:00	SESSION XVIII SCENARIOS AND WRITING: PANEL REVIEW

Panel members: Professor David Leonard, Professor Peter Little, Professor Ian Scoones and Professor Jeremy Swift

Day 10 Friday 14 December

Policy Scenarios; Closing

9:00 – 10:30	SESSION XIX SCENARIOS AND WRITING: FINAL DRAFTING
10:30 – 11:00	Coffee Break
11:00 – 12:30	CLOSING STATEMENTS